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INTERNATIONAL COOPERATION ADMINISTRATION

Washington 25, D. C.

State Department review completed

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The Honorable Allen W. Dulles Director Central Intelligence Agency Washington 25, D. C.

Dear Allen:

Thank you for your letter of January 7, concerning the Overseas Internal Security Program (OISP).

We seem to be in substantial agreement.

We visualize OISP as one element of the ICA program of assistance in civil police administration, the whole of which is funded and administered under the Mutual Security Act and therefore must be directed to further the purpose of that Act — the promotion of economic development and of economic and political stability.

With specific reference to the OISP, it would seem that the requirements we are endeavoring to meet are:

- a. An investigative service of highly trained police officers skilled in identifying subversive activities, and
- b. An appropriately sized supporting force of well trained police to control riots, strikes, and civil disorders and to carry out arrests which will set a proper judicial process into operation so far as the individual is concerned.

To meet these requirements, we will provide advice and training on all aspects of police administration, counter-intelligence techniques and judicial processes.

We will also provide necessary communications, transport and laboratory equipment, and a reasonable initial supply of such weapons as are normally associated with civil police activities.

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The Honorable Allen W. Dulles

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We will emphasize in our training the nontechnical side of the work by placing stress on the philosophy of protecting the rights of the individual as a part of the police and judicial process. Experts from the appropriate government agency will be assigned to this part of the training.
agency will be assigned to this part of the fraining.

We believe it has proven unrealistic to assume that a program of the size and scope of the OISP can be expected to make substantial reductions in, or be a substitute for, U.S. military assistance programs. However, OISP may assist in promoting conditions which may ultimately contribute to economies in military assistance by relieving military forces of some internal security functions. The OISP may also serve as an alternative to furnishing U.S. military assistance for creating new or additional military forces in newly sovereign and less developed countries.

With all of this, however, I believe we should recognize as a basic principle that the objectives and functions of the OISP and the military forces are different and should be kept from being intermingled. We should not, therefore, expect one to take up the duties of the other except in those cases where, because of expediency, one has had to assume temporarily the duties of the other.

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I think it well to note here that we are planning to review the adequacy of the judicial process in those countries where we are associated with training in civil police administration, and that in the future this will be done concurrently in the initial survey preparatory to commencing any new program. Also, that the authority to make a commitment for an undertaking in civil police work lies in ICA to the extent that ICA funds are to be employed, but that such commitments will only be made after the recommendations resulting from the surveys have been submitted for interagency review.

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We will express the above as our views on the future of this program in the forthcoming review thereof by the OCB, keeping the door open for any modifications which may be suggested by the other agencies involved.

Sincerely yours,

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7 JAN 1958

The Honorable J. H. Smith, Jr. Birector

International Cooperation Administration Washington, D. C.

Dear Jim:

In reference to your sembrandum of Movember 25 and our telephone conversation on December 3 regarding the Overseas Internal Security Program (CESP), it occurred to me that the following points might be helpful to you as a reflection of our thinking in connection with the forthcoming review of certain aspects of this program in the OCB, as directed by the NBC.

The concept of providing U. B. support to Free World internal security forces to enable them to combat Communist subversion predates NSC Action 1290-d which first established this activity as a moordinated internating program.

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It has been CIA's experience that countering Commander subversion requires both an investigative service of highly trained police officers skilled in identifying subversive organizations and individuals, and, in addition, a larger supporting force of well-trained police to carry out arrests and control militant Communist activities such as riots, strikes, and divid disorders. In some cases, constabulary or special riot emtroi elements are essential to provide the police with the strength necessary to combat these militant Communist activities. The OISP has, therefore, attempted to strengthen the capabilities of foreign internal security forces through providing shrice and training in all aspects of police administration and in the counterintelligence techniques required to neutralize clandestine subversive activities.

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I believe that new programs should usually be undertaken only after a technical survey has been completed and an interagency review of the findings has been made. This, I understand, has been the practice in most cases. I also believe that the more provision of equipment is not the answer to most of the problems, and the provision of equipment without technical solvice might even be counterproductive to program. I am, however, convinced that our program should be designed to assist those forces to counter all espects of Communist subversion, including the wherestical in terms of senessary equipment and facilities if such additional support is required.

From CEA's point of view, it is felt that a well-belowed program along the lines of the ODHP's current implementation has a great potential value for execting internal security forces capable of checking Communist penetration into Free World governments and disreption of the political scene through civil disorders. I feel that the ODHP has made encouraging programs to date in view of the short length of time a large number of the country programs have been in operation and the low level of development and sophistication of the internal security forces capacined.

I do not believe that we can expect the CEFF to bring about any substantial reduction in the demands levied on the U.S. for sid to foreign military forces. However, if internal security and police forces are adequate to maintain order, this fact should eventually have some bearing upon our military assistance programations these forces may help to relieve military forces of internal security functions which, in many cases, they are new trying to perform.

	We should be corrected in planning the coape of sid to public forces not to develop organisations which sight be used to present rivalry with the amost forces of the country conserved, as we the coas in Thelical, or to create power complement that would use those forces for political purposes. We small recognize, however, that when a political leader finds himself in a tight situation, he will undoubtedly turn any each police organization against his political rivals, if he finds is expressioned to do so, us has been demonstrated. In regard to the detailed points raised in pair naments due, it is my feeling that the representations of the interested agangles, who have a close established waiting reinclosedby at the technical level, can recolve nost of the problems in the various country programs by applying the policy galdenes lated down in the existing GD Greater Operations Flams. Other matters out be dealt with as measurery in the GDS.	25X1
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MEMORANDUM FOR: Director of Central Intelligence

VIA

: Acting Deputy Director (Plans)

SUBJECT

: Developments Affecting the Oversens Internal

Security Program (OISP)

REFERENCES

: a) Manorandum Mirector, ICA to BCI, 28 November 1958 subject: The CISP Program

- b) Memorandum C/CI to DCI, 15 October 1958, subject: Developments Affecting the OISE
- c) Manorendum C/CI to DCI, 20 October 1956, subject: Approach by James Smith, Director, ICA, for Discussion of OISP

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- 1. Paragraph 3 of this memorandum recommends your signature of the attached letter to the Director, IGA.
- 2. You will recall that following upon your discussion of the GISP with the Birector, IGA at the GCB luncheon on 22 October it was your suggestion that a letter be forwarded to Mr. Smith outlining CIA's views concerning this program. In view of Mr. Smith's absence from the country, a letter which had been prepared was not forwarded at that time. More recent developments have included Mr. Smith's memorandum to you of 28 Movember, your conversation with him regarding this program on 3 December, and consideration of the OISP by the MSC on that date in compection with the status report on Mutual Security Program.
- 3. Taking into account these recent developments, it is considered that it will be extremely useful, from CIA's point of view, to have Mr. Smith informed in writing of our general views concerning the OISP prior to a review of the program in the GeB. This will serve to clarify CIA's position with the working level

in ICA and remove any existing atmembers tendings as to pur feelings regipting the scope and nature of the program. It is, therefore, recommended that the attended latter, presunting our general views on the program, and making specific reflectance to Mr. fulth's recent uncorrection, be forwarded as a followup to your recent conversation with him on 3 December.

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Attachment

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STATE:

Distribution:

O&l - Addressee

1 - DDI

1 - DDC

1 - DDP

1 - BA/OCB

1 - CCI

1 - CI/PD

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Prepared by: CI Staff/ 25X1

ext. 3783

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